

Message Text

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ACTION STR-04

INFO OCT-01 ISO-00 STRE-00 AF-08 ARA-06 EA-07 EUR-12
NEA-10 IO-13 FEA-01 SSO-00 NSCE-00 INRE-00 USIE-00
AGRE-00 CEA-01 CIAE-00 COME-00 DODE-00 EB-08 FRB-03
H-01 INR-07 INT-05 L-03 LAB-04 NSAE-00 NSC-05 PA-01
AID-05 CIEP-01 SS-15 ITC-01 TRSE-00 PRS-01 SP-02
OMB-01 OIC-02 /128 W
-----141548Z 034770 /41

O R 141431Z FEB 77
FM USDEL MTN GENEVA
TO SECSTATE WASHDC IMMEDIATE 2242
INFO AMEMBASSY BRASILIA
AMEMBASSY OTTAWA
AMEMBASSY TOKYO
USMISSION EC BRUSSELS
USMISSION OECD PARIS

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H PASS CODEL

ACTION STR FOR GREENWALD, MATTHEISEN, LANDE, FEKETEKUTY

EO 11652: NA
TAGS: ETRD, MTN, GATT
SUBJ: BILATERAL CONSULTATIONS ON MTN FRAMEWORK IMPROVEMENT GROUP

REF: STATE 26825 (NOTAL)

1. SUMMARY: U.S. MTN DEL HELD SERIES OF BILATERAL CONSULTATIONS
FEB 8-11 TO DISCUSS OUTLOOK FOR FIRST SUBSTANTIVE
MEETING OF FRAMEWORK IMPROVEMENT GROUP DURING WEEK OF
FEB 21. MOST DELS AWIATING INSTRUCTIONS FROM
CAPITALS AND INDICATED THEIR ACTIONS WOULD HINGE ON
PSOTIONS TO BE TAKEN BY BRZAIL AND, TO LESSER EXTENT, US.
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POINTS OF SPECIAL INTEREST WERE:

A. BRAZIL DEL MAY BE FACING BUREAUCRATIC PROBLEMS
WITH THEIR PLAN TO TABLE CONCEPT PAPERS. MACIEL MADE
UNSCHEDULED RETURN TO BRASILIA OVER WEEKEND FOR
"DECISIVE" INTERAGENCY MEETING ON FEB 14. LOCAL
DEL MEANWHILE UNWILLING TO GIVE ANY FORECAST OF

SUBSTANTIVE CONTENT OF THREE OR FOUR "CONCEPT PAPERS"
THEY HOPE TO PRESENT.

B. MOST DELS THOUGHT IT TOO EARLY TO RESOLVE
METHOD OF PROCEEDING ON GROUP'S WORK (REFTEL) AND
THAT CURRENT AGENDA (76 MTN GENEVA 9961, PARA 2E)
SHOULD CONTINUE FOR NEXT MEETING OF GROUP.

C. KEY "DISSENTERS" ON SOME TOPICS -- EC, CANADA,
AUSTRALIA -- SEEM RESIGNED TO (I.E., I WON'T JOIN IN,
BUT WON'T BLOCK) DISCUSSION OF ALL TOPICS BY OTHERS,
ALTHOUGH CANADIANS CONTINUE TO WARN THAT EVEN LOW-KEY
DISCUSSION OF EXPORT RESTRICTIONS BY OTHERS WOULD BE
OFFENSIVE TO THEM.

D. MOST DELS SEE FEB 21 MEETING AS EXCHANGE
OF VIEWS, TO BE DIGESTED SUBSEQUENTLY; ONLY BRAZIL
(IF CLEARANCES OBTAINED) AND US TALKING OF TABLING
PAPERS AT MEETING ITSELF, ALTHOUGH SOME LDCS MIGHT DO
SO LATER.

E. ON SUBSTANCE, LDCS STILL GROPING FOR
COMMON LINE BUT WILL SET GREAT STORE BY NATURE OF U.S.
STATEMENTS ON RECIPROCITY AND
EXPORT RESTRICTIONS.
SOME NOT IN LINE WITH BRAZIL VIEWS, ESPECIALLY
REGARDING IMPORTANCE OF DISPUTE SETTLEMENT ITEM.

F. CHAIRMANSHIP STILL LIKELY TO REMAIN WITH
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DG LONG, SOME DCS ARE UNEASY ABOUT RUMORS THAT LONG MIGHT
"DEPUTIZE" OTHERS IN SECRETARIAN ON OCCASIONAL BASIS.

2. MTN DEL RECOMMENDS FOR FEB 21 MEETING

A. THAT WE BE AUTHORIZED TO DELIVER, AND CIRCULATE
IN WRITTEN FORM, US STATEMENT COVERING ALL FIVE TOPICS;

B. THAT WE HAVE FLEXIBILITY TO TABLE OR WITHHOLD
INDIVIDUAL PAPERS ON BOP, DISPUTE SETTLEMENT, AND
EXPORT RESTRICTIONS IN THE LIGHT OF ACTIONS OF OTHERS
AT THAT TIME (IF BRAZIL TABLES NOTHING, WE MIGHT WANT
TO DO THE SAME);

C. THAT DECISION ON TABLING SEPARATE U.S. PAPERS ON
S&D LEGAL FRAMEWORK/MFN OR RECIPROCITY/GRADUATION BE
DEFERRED FOR THIS MEETING; AND

D. THAT ADDITIONS TO WASHINGTON GUIDANCE ON

SUBSTANTIVE POINTS BE MADE AS NOTED BELOW. END SUMMARY.

3. PER REFTEL, AND DRAWING ON LATE JANUARY WASHINGTON DRAFTS, MTN DEL HAD BILATERAL DISCUSSIONS DURING FEB 8-11 WITH GATT SECRETARIAT, EC, JAPAN, CANADA, NORDICS, AUSTRALIA, SWITZERLAND, NEW ZEALAND, BRAZIL, ARGENTINA, MEXICO, EGYPT, INDIA, AND MALAYSIA ON PLANS FOR FRAMEWORK GROUP MEETING BEGINNING FEB 21. ALL GENERALLY EXPECT THAT MEETING, WHILE IMPORAANT, IS NOT LIKELY TO GET BEYOND PRELIMINARY EXCHANGE OF VIEWS ON FIVE SUBSTANTIVE POINTS "SUGGESTED" BY DG LONG AT NOV 5 TNC.

4. MAJOR UNCERTAINTY DEVELOPED LAST WEEK REGARDING BRAZILIAN INTENTIONS AT MEETING, APPARENTLY REFLECTING BUREAUCRATIC SNAGS IN GETTING BRASILIA CLEARANCE OF CONCEPT PAPERS DRAFTED BY LOCAL DEL. AMB MACIEL HAS LIMITED OFFICIAL USE

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RETURNED TO BRASILIA FOR "DECISIVE" INTERAGENCY REVIEW ON FEB 14.

5. METHOD OF WORK. MOST DELS DOUBTED THAT MORE CONCRETE WORK PROGRAM WOULD EMERGE AT FEB MEETING, GIVEN STANDING RESERVATIONS OF MAJOR PARTICIPANTS, AND THOUGHT IT TOO EARLY TO DECIDE ON ALTERNATIVES IDENTIFIED REFTEL FOR PROCEEDING WITH WORK. SOME LDCS, SUCH AS MALAYSIA, FELT THAT EVENTUALLY A SUBGROUP ON EACH TOPIC WOULD BE NECESSARY IN ORDER TO MAKE RAPID PROGRESS; OTHERS THOUGHT GROUP WOULD ULTIMATELY CONCENTRATE ON ONE OR TWO TOPICS WHERE AGREEMENT SEEMED CLOSEST.

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6. CHAIRMANSHIP. CURRENT LDC LINE IS THAT THEY WANT AN LDC CHAIRMAN FOR GROUP, BUT WOULD ACCEPT SECRETARIAT AS "COMPROMISE CHOICE". (TRANSLATION: THEY WILL PUSH FOR ONE OF THEIR OWN AS LONG AS ANYONE IS ENDORSING A DC CANDIDATE, TO INSURE THAT IN THE END THE SECRETARIAT TAKES THE CHAIR.) RUMOR PERSISTS (BUT WITHOUT DETAILS) THAT IF LONG IS CHAIRMAN, HE WOULD PLAN TO "DEPUTIZE" OTHER SECRETARIAT OFFICIALS TO HANDLE GROUP FROM TIME-TO-TIME; SUCH AS PATTERSON, MATHUR, OR POSSIBLY VAN TUINEN (LATTER BEING ONLY GATT DIVISION DIRECTOR NOT CURRENTLY SADDLED WITH MTN CHAIRMAN DUTIES). COMMENT: THIS MAY REFLECT SECRETARIAT EXPECTATION OF SUBGROUPS OR SINGLE-TOPIC MEETINGS IN NEAR FUTURE, AN APPROACH WHICH JAPAN, CANADA, AND EC (TO LESSER EXTENT) EMPHATICALLY OPPOSE.

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7. SUBSTANTIVE ISSUES: S&D LEGAL FRAMEWORK/MFN -- MOST DISCUSSION OF THIS TOPIC CENTERED ON IDEA OF LEGAL LANGUAGE WHICH WOULD OBTAIN RESORT TO WAIVERS FOR GSP, PROTOCOL OF 16, AND OTHER MULTILATERAL PREFERENTIAL SCHEMES FOR AND AMONG LDCS (EGYPT: "PUT THEM ON SAME BASIS AS CUSTOMS UNIONS AND REGIONAL FTAS."). FAMILIAR PROPOSAL FOR BINDING OF PREFERENTIAL RATES/MARGINS CAME UP OCCASIONALLY, BUT LDCS DIDN'T PRESS. DCS CONCERNED BY POSSIBLE SCOPE OF LDC PROPOSALS ON S&D LEGAL FRAMEWORK (EG.G., POSSIBLY EXTENDING TO PREFERENCES ON NONTARIFF MEASURES), BUT HAD NO CLEAR VIEWS ON WHAT WAS POSSIBLE, OTHER THAN WELL-KNOWN OBJECTIONS TO BINDING PREFERENTIAL MARGINS AND RATES. WE NOTED MANY OF OUR LIKELY CONDITIONS: S&D TO BE LIMITED IN TIME AND EXTENT, SHOULDN'T DISCOURAGE FURTHER LIBERALIZATION, SHOULD ACCOMMODATE BURDENS CREATED FOR THIRD COUNTRIES, AND COULDN'T INCLUDE ANY AFFIRMATIVE OBLIGATION FOR DCS TO GRANT S&D. ONLY EC AMONG DCS SHOWED RELATIVE ENTHUSIASM ON THIS TOPIC AS ONLY AREA IN WHICH LDCS NOT LIKELY BE

TOTALLY FRUSTRATED. COMMISSION SEEMS TO FEEL IT CAN DO ITS DUTY TO LDCS BY GETTING INTO DRAFTING STAGES AS SOON AS POSSIBLE.

8. BALANCE OF PAYMENT AND ECONOMIC DEVELOPMENT SAFEGUARDS -- LITTLE OR NOT INDICATION OF LDC VIEWS/ INTENTIONS REGARDING EIDIII, OTHER THAN GENERAL SETIMENT THAT BOP RULES NEED REVISING. ARGENTINA AWAITING INSTRUCTIONS BUT HAS NO PRESENT PLAN TO RETABLE MARTINEZ' G-18 PROPOSALS (BUT WE ASSUME THEY WILL EVENTUALLY DO SO). WE DETECT NOTICEABLE COOLING OF DC INTEREST IN EARLY WORK ON GENERAL BOP PROBLEMS, RELATED TO UNEASINESS ABOUT OIL DEFICITS AND GROWING BOP STRAINS: EC (WITHOUT GUIDANCE YET FROM NEW COMMISSIONERS) COMPLAINED THAT FRAMEWORK GROUP DISCUSSION NOW WOULD ONLY "FURTHER WEAKEN" GATT, AND THAT WE SHOULD WAIT UNTIL TIME IS RIGHT AND OPEC SURPLUSES LIMITED OFFICIAL USE

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ABSORBED (WHICH LUYTEN THOUGHT WOULD BE ROUGHLY 1983-4*) AND RELY ON OECD TRADE PLEDGE IN MEANTIME. CANADA, FOR AT LEAST TACTICAL REASONS RELATED TO ITS OPPOSITION TO EXPORT RESTRICTIONS TOPIC, WILL DISCOURAGE ANY ACTIVE EARLY WORK, WHILE SWISS ARE NOW UNCERTAIN DESPITE DUNKEL'S HISTORY OF ENTHUSIASM. AMONG NORDICS, FINNISH PROBLEMS NEUTRALIZE POTENTIAL SWEDISH SUPPORT. ONLY JAPAN NOW SEEMS MORE INTERESTED, AT LEAST TO EXTENT THAT UKAWA SUPPORTS TABLING IN FRAMEWORK GROUP OF U.S. G-18 PAPER. MOST DC DELS ACKNOWLEDGED ARGUMENT THAT HAVING THIS SUBJECT UNDER NEGOTIATION NOW MIGHT BE SOME HELP IN MANAGINE DOMESTIC PRESSURES, BUT WERE UNCERTAIN ABOUT ATTITUDES IN THEIR CAPITALS AT POLITICA LEVELS.

9. COMMENT: WE SUGGEST WASHINGTON CONSIDER SOME COSMETIC RECASTING OF OUR APPROACH TO BOP QUESTION ALONG LINES OF A MORE DELIBERATELY-PACED,)92-KEY INITIATIVE; THIS COULD BE ACCOMPLISHED BY SOME MODIFI- CATION OF INTRODUCTION TO OUR G-18 PAPER, WHICH WE STILL BELIEVE SHOULD BE TABLED IN FRAMEWORK GROUP. HOWEVER, UNLESS SOME PLAN IS FIRMED UP FOR POLITICAL- LEVEL APPROACHES TO GENERATE COMMITMENT ON THIS SUBJECT IN EC (AND POSSIBLY CANADA AND JAPAN) IN NEXT FEW MONTHS, WE SEE LITTLE PROSPECT FOR GETTING VERY FAR ANY TIME SOON.

10. CONSULTATION, SURVEILLANCE, DISPUTE SETTLEMENT -- EGYPT TOLD US MANY LDCS DON'T RATE THIS ITEM AS HIGHLY AS BRAZIL; ARGENTINA IDENTIFIED ITSELF AS ONE OF THE DOUBTERS. MEXICAN DEL

THOUGHT BASIC SUBSTANTIVE PROBLEMS IN THIS AREA MIGHT BE
CLARIFIED BY EXAMINING FUNCTIONING OF THE TEXTILES SURVEILLANCE BODY
OF THE MFA, WHICH THEY FELT WAS FLAWED. AMONG DCS THERE
WAS VARIETY OF ATTITUDES: SWISS EMPHATIC ON DEVELOPING
CONTRAL MODEL IN FRAMEWORK GROUP FOR USE IN OTHER MTN
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GROUPS; NORDICS WANTED IMPROVED PANEL PROCEDURES;
JAPAN THOUGH IMPROVED DISPUTE SETTLEMENT POSSIBLE IF
SYSTEM WASN'T TOO COERCIVE (QUESTIONED DEADLINES, STAND-
ING ROSTER OF PANELISTS, ETC.); CANADA NEGATIVE FOR
MOMENT (PRESUMABLY ON TACTICAL GROUNDS), WHILE EC
RAISED FAMILIAR DOUBTS ABOUT "TOO MUCH CODIFICATION".
LUYTEN THOUGHT IMPROVEMENTS COULD BE MADE, BUT THROUGH
"GENTLEMEN'S AGREEMENTS" RATHER THAN
NEGOTIATIONS IN FRAMEWORK GROUP OF WRITTEN TEXTS
WHICH COULD BE TURNED AGAINST "US DCS" BY LDCS AND
STATE-TRADING COUNTRIES. (WHEN WE OBSERVED THAT IN
FACT GENTLEMEN'S AGREEMENTS USUALLY TAKE SOME WRITTEN
FORM AND COULD ALSO BE SOURCE OF FRICTION WITH THOSE
EXCLUDED, LUYTEN ASSERTED, "IT'S NOT THE SAME THING.")
ONE BRIGHT SPOT WAS ENTHUSIASTIC LUYTEN ENDORSEMENT
OF GENERAL NOTIFICATION/CONSULTATION OBLIGATION
ALREADY PROPOSED BY U.S. IN SAFEGUARDS GROUP.

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-----141547Z 035171 /41

O R 141431Z FEB 77

FM USDEL MTN GENEVA

TO SECSTATE WASHDC IMMEDIATE 2244

INFO AMEMBASSY BRASILIA

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ACTION STR FOR GREENWALD, MATTHEISEN, LANDE, FEKETEKUTY

11. AS TO LOCUS OF DISCUSSION, JAPAN DID NOT WANT FRAMEWORK GROUP TO GET TOO FAR OUT IN FRONT OF CODE-SPECIFIC WORK IN OTHER MTN GROUPS, WHILE NORDICS THOUGHT PARALLEL DISCUSSION IN G-18 AND FRAMEWORK GROUP MIGHT BE HELPFUL. COMMENT: ON BOTH BOP AND THIS ITEM, SEVERAL DELS WONDERED HOW WE PLANNED TO PURSUE G-18 AND FRAMEWORK GROUP DISCUSSIONS IN VIEW OF OVERLAP. MTN DEL WOULD APPRECIATE INDICATION OF CURRENT WASHINGTON THINKING ON THIS QUESTION FOR USE WITH OTHER DELS. IN MEANTIME, WE HAVE CHARACTERIZED OUR FRAMEWORK GROUP APPROACH ON DISPUTE MANAGEMENT AS JUST "SUGGESTING LINES OF INQUIRY" FOR THE GROUP.

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12. RECIPROCITY/GRADUATION -- RECIPROCITY HALF OF THIS ITEM SEEMS TO BE TAKING ON MYSTICAL SIGNIFICANCE FOR MANY LDCS WHO ARE COUNTING ON U.S. INDICATION OF "FLEXIBILITY" TO GO "FURTHER" THAN AD ARTICLE XXXVI: 8/TOKYO DECLARATION. US HARD-LINE IMAGE FROM TROPICAL PRODUCTS GROUP MEANS (TO THEM) THAT WE WILL SET TONE FOR FRAMEWORK GROUP HANDLING OF RECIPROCITY. LDC SUBSTANTIVE AIMS ARE VAGUE, ALTHOUGH ALMOST ALL ARE PRIVATELY DEFINING "NONRECIPROCITY" AS "RELATIVE RECIPROCITY", I.E., LDCS SHOULD OFFER SOMETHING LESS THAN EQUIVALENT CONCESSION, BUT SOMETHING MORE THAN NOTHING AT ALL. DC DELS ALL ARGUE FOR RETENTION OF SOME VERSION OF EXISTING ARTICLE XXXVI RECIPROCITY FORMULA, EITHER BECAUSE BETTER WORDS CAN'T BE FOUND (EC) OR BECAUSE THAT FORMULA HAS FLEXIBILITY TO MEET LDC DEMANDS IF DEFINED APPROPRIATELY (SWITZERLAND). REGARDING RELATIONSHIP OF RECIPROCITY TO GRADUATION, LDCS NOT ANXIOUS FOR ANY EXPLANATIONS (ARGENTINA: "WE KNOW WHAT YOU WILL SAY"), WHILE DCS IN CONTRACT ARE DESPERATE FOR IDEAS. SOME DCS (E.G., NORDICS) PLAN TO DRAW ON OECD GRADUATION WORK, WHILE OTHERS SEE THAT WORKS AS USELESS (JAPAN) OR EVEN DANGEROUS (SWITZERLAND). STRIKING RANGE OF VIEWS ENCOUNTERED ON NEGOTIATING APPROACH TO GRADUATION: EC VIEWS IT AS SORT OF SAFETY

VALVE UNDER WHICH GIVER OF SPECIAL/DIFFERENTIAL S&D BENEFITS RETAINS ABILITY TO RESCIND THEM (BUT IS IN NO SENSE "DEMANDEUR" FOR LDCS TO ACCEPT GRADUATION OBLIGATION); WHEREAS SWISS BELIEVE ONLY PURPOSE OF GRADUATION IS AS BARGAINING COUNTER AGAINST FURTHER DEMANDS BY LDCS FOR "NONRECIPROCITY" AND FOR MORE FAVORABLE TREATMENT. EC ALSO NOTED PROBLEM OF INTRA-LDC PREFERENCES WHERE DCS LACKED EFFECTIVE LEVERAGE.

13. COMMENT: WE BELIEVE US SHOULD TAKE A MORE SPECIFIC STAND ON RECIPROCITY THAN IS REFLECTED LIMITED OFFICIAL USE

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IN WASHINGTON DRAFT PAPERS WE USED FOR THESE CONSULTATIONS: EITHER REAFFIRM THE EXISTING TOKYO DECLARATION FORMULATION AND EXPLAIN WHY THIS BENEFITS LDCS (AT RISK OF CRITICISM OF ITS APPLICATION BY U.S.) OR INDICATE THAT WHILE EXISTING RULE SEEMS APPROPRIATE, WE ARE "FLEXIBLE" TO EXPLORE OTHER FORMULATIONS WHICH DON'T THROW CONCEPT OF RECIPROCITY OUT THE WINDOW. MTN DEL INCLINES TOWARD FIRST POSTURE FOR OPENERS, BOTH BECAUSE IT DOESN'T RULE OUT A LATER "SHOW-ME" APPROACH TO ALTERNATIVES, AND BECAUSE LDCS CAN BE EXPECTED TO TAKE EQUALLY HARD LINE STANCE ON GRADUATION. WASHINGTON GUIDANCE ON GRADUATION HALF OF THIS TOPIC SHOULD BE CAST IN TERMS OF ACTUAL WORDING OF FRAMEWORK GROUP TOPIC -- "FULLER PARTICIPATION...IN AN IMPROVED FRAMEWORK OF RIGHTS AND OBLIGATIONS UNDER THE GATT..."

14. EXPORT RESTRICTIONS - WE DESCRIBED BOTH OUR PLANNED LOW-KEY OPENING APPROACH ON THIS IN FRAMEWORK GROUP AND "DATA-BASE" FUNCTION OF OUR PENDING NTM INVENTORY NOTIFICATIONS OF FOREIGN EXPORT RESTRICTIONS. IEC AND JAPAN WERE POSITIVE, PROMISED TO TRY TO MAKE HELPFUL STATEMENTS. CANADA AND AUSTRALIA GRUMBLED ABOUT EVEN STARTING DISCUSSION OF GATT PROVISIONS, MUCH LESS TOLERATING THE TABLING BY U.S. OF A SHORT PAPER DESCRIBING THOSE PROVISIONS. (CANADA: "WE MIGHT HAVE TO GO BACK TO OUR BASIC POSITION, "I.E., RECALL OR REREAD CANADIAN RESERVATIONS AT NOV 5 TNC (MTN/W/29). THIS MAY IN PART ACCOUNT FOR SUBSEQUENT AMBASSADOR GREY STATEMENTS AT LAST FRIDAY'S 7 PLUS 7 MEETING REPORTED MTN GENEVA 1020). LDCS STRESSED WILLINGNESS TO HEAR US OUT IN FRAMEWORK GROUP, BUT SEVERAL URGED THAT WE CAREFULLY EXPLAIN AGAIN (AS WE DID INFORMALLY IN LAST FALL'S DEBATE ON WORK ITEMS), THE "REASONABLE" FOCUS OF OUR INTEREST ON EXPORT RESTRICTIONS WORK: BORDER MEASURES; ADEQUATE NOTIFICATION/CONSULTATION; NORMS OF FAIRNESS LIMITED OFFICIAL USE

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(NONDISCRIMINATION, TEMPORARINESS, ETC.); AND, GENERALLY, OBJECTIVE OF COMPARABILITY WITH IMPORT SIDE OF GATT. ON THAT BASIS, SOME COULD CONFIRM EXPLICITLY THEY ACCEPT TOPIC IN FRAMEWORK GROUP. IRE NOTICIATIONS, ALL DELS ACCEPTED OUR EXPLANATION THAT OUR INTENT WAS TO ESTABLISH DATA BASE USEFUL IN FRAMEWORK GROUP (AND 95#34 & 4970) DISCUSSIONS, BUT NOT TO DISCUSS ITEMS THEMSELVES IN GROUP. NONE OBJECTED, SOME WELCOMED (MALAYSIA: "IN FIVE YEARS, WE MAY BE FACING SAME SITUATION AS U.S. AND EC.") COMMENT: WE AGREE WITH THE ABOVE SUGGESTION THAT WE EXPLAIN OURSELVES ON THIS TOPIC AND RECOMMEND THIS BE PART OF WASHINGTON GUIDANCE. ASSUMING BRAZIL TABLES AT LEAST SOME CONCEPT PAPERS ON OTHER TOPICS, WE SHOULD ALSO PLAN TO TABLE SOMETHING HERE -- WE STILL BELIEVE "NEUTRAL" DESCRIPTION OF GATT PROVISIONS WOULD SERVE THE PURPOSE AND WOULD NOT EXCESSIVELY UPSET THE CANADIANS. CULBERT

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, BALANCE OF PAYMENTS, COMMITTEE MEETINGS, TARIFF LIBERALIZATION
Control Number: n/a
Copy: SINGLE
Sent Date: 14-Feb-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MTNGE01043
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770052-0090
Format: TEL
From: MTN GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770244/aaaabnds.tel
Line Count: 462
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 905ccec6-c288-dd11-92da-001cc4696bcc
Office: ACTION STR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 77 STATE 26825
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 24-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3328478
Secure: OPEN
Status: NATIVE
Subject: BILATERAL CONSULTATIONS ON MTN FRAMEWORK IMPROVEMENT GROUP
TAGS: ETRD, GATT, MTN
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/905ccec6-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009